

Message Text

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R 172025Z FEB 78
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC 6110
INFO AMCONSUL SAO PAULO

UNCLAS SECTION 1 OF 6 BRASILIA 1230

E.O. 11652: N/A
TAGS: CGEN
SUBJECT: FY 1980 CONSULAR PACKAGE

REF: STATE 16438, SAO PAULO 0381

FY 1980 CONSULAR PACKAGE FOR CONGEN SAO PAULO FOLLOWS:

ARA/BR
SAO PAULO, BRAZIL SCHEDULE
I
FY-1977 FY-1978 FY-79 FY-1980
ACTUAL ESTIMATE ESTIMATE ESTIMATE
10/1/76 10/1/77 10/1/78 10/1/79 T
O
TO 9/30/77 TO 9/30/78 TO 9/30/79 9/30/80

1. IV'S ISSUED	841	900	960	1,030
2. IV'S REFUSED	54	60	64	70
3. TOTAL IV CASES	895	960	1,024	1,100

MAN-HOURS UTILIZED
AMERICAN OFFICERS:
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4. FULL TIME PERMANENT	715	799	953	1,093
5. TEMPORARY DETAIL	-	54	-	-
6. PIT (LOCALLY HIRED)	-	-	-	-

7. SUB-TOTAL AMERICAN

MAN-HOURS	715	853	953	1,09
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3

LOCAL

8. FULL TIME PERMANENT	2,433	2,503	2,678	2,865
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9. TEMPORARY DETAIL	-	-	-	-
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10. PIT	-	-	-	-
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11. SUB-LOCAL MAN-HOURS	2,433	2,503	2,678	2,865
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12. TOTAL IV MAN-HOURS	3,148	3,356	3,631	3,958
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PCT OF TOTAL IV CASE

REQUIRING:

13. USE OF INTERPRETERS	-
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14. THIRD COUNTRY CHECK	60 PERCENT
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ARA/BRSAO PAULO, BR. SCHEDULE II - NON IMMIGRANT VISAS

15. NIV'S ISSUED	27,647	29,000	32,450	75,000
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16. NIV'S REFUSED	930	957	1,050	2,000
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17. TOTAL NIV CASES	28,577	29,957	33,500	77,000
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MAN-HOURS UTILIZED:

AMERICAN OFFICERS

18. FULL-TIME PERMANENT	1,622	1,700	1,785	3,874
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19. TEMPORARY DETAIL	1	154	240	400
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20. PIT (LOCALLY HIRED)	-	-	-	640
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21. SUB-TOTAL AMERICAN

MAN-HOURS	1,622	1,854	2,025(#)	4,914 (#
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)

(#) SEE JUSTIFICATION IN NARRATIVE BELOW

LOCAL

22. FULL-TIME PERMANENT	4,869	TNQQW	5,527	7,636
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23. TEMPORARY DETAIL	-	-	-	-
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24. PIT - - - 1,280

25. SUB-TOTAL LOCAL

MAN-HOURS 4,869 5,112 5,527 8,916

26. TOTAL NIV MAN-HOURS 6,491 6,966 7,552 13,830

27. NIV FEES

COLLECTED \$1,592.80 \$1,670 \$1,755 \$1,840

28. BORDER CROSSING CARDS

FY-77 - - - -

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29. CREW LIST VISAS

FY-77 62 70 70 70

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/053 W

-----093172 181231Z /23

R 172025Z FEB 78

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 6111

INFO AMCONSUL SAO PAULO

UNCLAS SECTION 2 OF 6 BRASILIA 1230

30. NAMES ON CREW LIST

VISAS FY-77 1,788 1,800 1,800 1,800

PCT OF TOTALNIVCASES

REQUIRING:

31. INTERVIEWS 20 PERCENT 20 PERCENT 20 PERCENT 25 PERCENT

32. USE OF INTERPRETER - - - -

33. THIRD COUNTRY CHECK 5 PERCENT 5 PERCENT 5PERCENT 5 PERCENT
T

ARA/BR

SAOPAULO, BR. SCHEDUL EIII-SPECIAL CONSULAR SERVICES

34. AMERICAN CITIZEN DEATHS 14 14 14 14

35. ESTATE/PROPERTY CLAIMS 6 6 6 6

36. NOTARIALS 3,818 4,000 4,100 4,200

37. WELFARE/WHEREABOUTS 58 60 65 70
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38. ARRESTS 2 4 4 4

39. SEAMAN AND SHIPPING 55 110 115 120

40. OTHER AGENCY SERVICES 400 420 440 460

41. TOTAL SCS CASES 4,353 4,614 4,744 4,874

MAN-OURS UTILIZED:

AMERICAN FFICERS

42. FULL-TPME PERMANENT 700 700 700 700

43. TEMPORARY DETAIL - - - -

44 PITH(LOCALLY HIRED) - - - -

45.SUB-TOTAL AMERICAN

MAN-HOURS 700 700 700 700

LOCAL:

46. FULL-TIME PERMANENT 850 850 850 850

47. TEMPORARY DETAIL - - - -

48. PIT - - - -

49. SUB-TOTAL LOCAL

MAN-HOURS 850 850 850 850

50. TOTAL SCS MAN-HOURS 1,550 1,550 1,550 1,550

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51. TREASURY CHECKS

FY-77 12,472 13,000 13,000 13,000

ARA/BR

SAOPAULO, BR SCHEDULEIV-CITIZENSHIP AND PASSPORTSERVICES:

52.PPT APPLICATIONS

EXECUTED 1,181 1,150 1,100 1,050

53. PPT APPLICATIONS

EXAMINED 6 6 6 6

54. FEEPASSPORTS ISSUED 1,180 1,150 1,100 1,050

55. NO-FEEPASSPORTS ISSUED 1 2 2 2

56.PPT'S AMENDED OR

EXTENDED 120 130 140 50

57. NEWREGISTRATION

APPLICATIONS 1,230 1,250 1,300 1,350

58. REPORTS OF BIRTH 140 150 155 160

59. WITNESSTO MARRIAGE 1 1 1 1

60.WAIVER OF PASSPORTS - - - -

61. SUB-TOTALPASSPORT

CASES 3,859 3,839 3,804 3,769

62. IDENTITY CARDSISSUED - - - -

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FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 6112

INFO AMCONSUL SAO PAULO

UNCLAS SECTION 3 OF 6 BRASILIA 1230

63. TOTAL PASSPORT CASES 3,859 3,839 3,804 3,769

MAN-HOURS UTILIZED:

AMERICAN OFFICERS

64. FULL-TIME PERMANENT 800 850 54 950

65. TEMPORARY DETAIL - - - -

66. PIT (LOCALLY HIRED) - - - -

67. SUB-TOTAL AMERICAN

MAN-HOURS 800 850 900 64

LOCAL

68. FULL-TIME PERMANENT 850 900 950 1,000

69. TEMPORARY DETAIL - - - -

70. PIT - - - -

71. SUB-TOTAL LOCAL MAN-HOURS 850 900 950 1,000

72. TOTAL PASSPORT MAN-HOURS 1,650 1,750 1,850 1,950

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73. AMERICANS REGISTERED

1/31/78 16,886 16,500 16,000 15,500

AMERICAN CITIZEN RESIDENT:

74. OFFICIAL 111 113 115 115

75. NON-OFFICIAL 11,000 10,500 10,000 9,500

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

ARA/BR

SAO PAULO, BRAZIL

FY-1977	AMERICAN	LOCAL
HOURS GAINED	NONE	NONE
OVERTIME	134	NONE
DETAILS IN	NONE	NONE
HOURS LOST	NONE	NONE
DETAILS OUT	400 HRS	NONE
STAFFING GAPS	2,000 HRS	NONE
PROLONGED LEAVE	NONE	NONE

	VISAS	SCS	PPT	GENERAL	TOTAL
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AMERICANS:

76. AUTHORIZED O/30/77 3 1/2 1/2 - 4

77. AUTHORIZED 1/31/78 2 1/2 1/2 - 3

78. FILLED 1/31/78 2 1/2 1/2 - 3

INCREASE/DECREASE

79. REQUIRED BY 1979 1 - - - 1

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80. REQUIRED BY 1980 - - - - -

LOCALS:

81. AUTHORIZED 9/30/77 6(1/2) 1/2 1/2 1 8

82. AUTHORIZED 1/31/78 6 1/2 1/2 1 8

83. FILLED 1/31/78 6 1/2 1/2 1 8

INCREASE/DECREASE

84. REQUIRED BY 1979 1 - - - -

85. REQUIRED BY 1980 - - - - -

FOOTNOTE: (#)

ONE LOCAL POSITION IN VISA SECTION IS AUTHORIZED AND ENCUMBERED
BY A LOCAL WHO IS ILL AND HAS NOT WORKED FULL TIME SINCE 2/75
BUT WHOM THE EMBASSY WILL NOT TERMINATE BECAUSE OF THE TERMINATION
COST INVOLVED.

ARA/BR

SAO PAULO, BRAZIL

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

A. FEDERAL BENEFIT ACTIVITY: AMERICAN LOCAL

1. NUMBER OF VISA REIMBURSED NONE NONE

2. HOURS WORKED BY OCCUPANTS
OF THESE POSITIONS ON WORK

OTHER THAN FEDERAL BENEFITS NONE NONE

3. HOURS WORKED BY REGULAR (NON-
REIMBURSED) CONSULAR EMPLOYEES
ON FEDERAL BENEFITS 100 1,200

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B. FRAUD INVESTIGATIONS:

1. PERCENTAGE OF INVESTIGATIONS CONDUCTED BY:

A. FRAUD UNIT: 100 PERCENT

B. SECURITY: 0

C. LINE OFFICER: 0

2. TYPE OF INVESTIGATION (ESTIMATED NUMBER)

A. VISA: 2

B. FEDERAL BENEFITS: 40

C. PASSPORT: 5

C. U.S. CITIZENS IN JAIL 1/31/78

ONE IN JAIL, ONE OUT ON BAIL.

D. SERVICES FOR INS:

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS: 133

2. NUMBER OF 1-151 CARDS SURRENDERED: 25

3. 1-151 CARD INTERVIEWS LOST/TOLN: 30

4. MAN-HOURS WORKED BY CONSULAR EMPLOYEES

TO PROVIDE ABOVE INS SERVICES:

AMERICAN: 60 - LOCAL: 150

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E. LOSS OF NATIONALITY CASES: 3

F. PROVIDE DETAILED BREAKOUT OF FIGURE

ENTERED IN SCHEDULE III, ITEM 34

AMERICAN CITIZEN DEATHS (1977)

1. BURIED LOCALLY: 12
2. REMAINS SHIPPED TO U.S.: 2

G. FURNISH DETAILED BREAKOUT OF FIGURE

ENTERED IN SCHEDULE III, ITEM 37

WELFARE AND WHEREABOUTS INTO THE

FOLLOWING CATEGORIES:

1. SEARCHES FOR MISSING PERSONS: 45
2. EMERGENCY MESSAGES: 5
3. CHILDCUSTODY CASES: 3
4. ILLNESS OR HOSPITAL CASES NOT INVOLVING
MEDEVAC: 5
5. MEDEVAC INVOLVING REPATRIATION LOANS: 0
6. MEDEVAC NOT AT USG EXPENSE: 0
7. REPATRIATION APPLICATIONS: 0
8. REPATRIATION NOT INVOLVING USG EXPENSE: 0
9. EMERGENCY MONEY TRANSFERS: 0

10. UNSPECIFIED MISCELLANEOUS W/W ACTIONS: 0

I. REMARKS

A) IV ISSUANCE: IN THE FY'79 CONSULAR PACKAGE, WE PREDICTED AN INCREASE IN IV ISSUANCE, WHICH DID IN FACT OCCUR, ALTHOUGH AS THE FIGURES ABOVE SHOW, THE INCREASE WAS LARGER THAN ANTICIPATED. WE HAVE CONTINUED TO PROJECT A MODEST INCREASE OVER THE ACTUAL LEVELS ATTAINED IN FY'77. WE NOTE A SUBSTANTIAL INCREASE IN 2ND AND 5TH PREFERENCE CASES, AS WELL AS IR'S, AND WE FIND IT DIFFICULT
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LT

TO PREDICT FUTURE TRENDS BECAUSE OF VARYING PROCESSING TIMES AT DIFFERENT INS OFFICES IN THE U.S. AND THE TOTAL LACK OF INFORMATION ON THE AMOUNT OF PETITIONS PENDING. WE SAID IN THE FY'79 PACKAGE THAT WE COULD HANDLE THE EXPECTED IV ISSUANCE INCREASE WITH THE THEN AUTHORIZED AMERICAN COMPLEMENT OF FOUR OFFICERS IN THE CONSULAR SECTION. THE AUTHORIZED LEVEL HAS BEEN CUT TO THREE, ALTHOUGH TWO WERE ON BOARD FOR VIRTUALLY ALL OF THE PERIOD FROM JANUARY 1977 TO JANUARY 1978. WE BELIEVE THAT STAFFING WILL STILL BE ADEQUATE TO THE TOTAL JOB UNTIL A CHANGE IN THE

BRAZILIAN PRIOR DEPOSIT LAW FOR BRAZILIANS OR PERMANENT RESIDENTS
WISHING TO TRAVEL ABROAD.

B) NIVISSUANCE: THE FY'77 CASELOAD WAS 56 PERCENT OF THE FY 76
CASE LOAD, REFLECTING THE BRAZILIAN PRIOR DEPOSIT LAW DISCUSSED
IN PREVIOUS COMMUNICATIONS. THE DEMAND FOR VISAS STAYED UP
AS MANY EXCEPTIONS WERE MADE AND THE PRIOR DEPOSIT WAS NOT
ADJUSTED, THUS, THE DISINCENTIVE TO TRAVEL WAS NOT AS GREAT
DURING FY77 AS ANTICIPATED. THE PRIOR DEPOSIT HAS JUST NOW
BEEN INCREASED TO CR\$22,000, THE HIGHEST DOLLAR EQUIVALENT
SINCE THE PROGRAM STARTED (CR\$16,15 EQUAL \$1.). WE ARE THUS
PROJECTING VERY MODEST NIV CASE LOAD INCREASES UNTIL AUGUST
1979, THE DATE WHICH WE ARE NOW SELECTING FOR THE REMOVAL
OF THE PRIOR DEPOSIT AS A WORKING HYPOTHESIS (LAST YEAR WE
USED AUGUST 1978). WE HAVE MADE COORESPONDING ENTRIES IN
ITEMS 18, 19N 20, 22, 23, 24, 25, AND 26 ABOVE FOR FY 79
AND FY 80. OUR JUSTIFICATION FOR THE AUGUST

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1979 DATE IS THAT IT COMES JUST AFTER THE HEAVIEST TRAVEL SEASON
IN JUNE AND JULY. THE BRAZILIAN BALANCE OF PAYMENTS SITUATION, AND
PARTICULARLY THE TRADE ACCOUNT, IMPROVED MARKEDLY IN 1977, WITH
BRAZIL TURNING IN SMALL SURPLUSES ON BOTH TRADE ACCOUNT AND THE
OVERALL BALANCE OF PAYMENTS. WHILE GOVERNMENT POLICIES ARE
DESIGNED TO CONTINUE TO PROMOTE EXPORTS AND TO RESTRAIN IMPORTS
AND PAYMENTS ABROAD, INCLUDING TOURIST EXPENDITURES, IT IS
COMVOEZLD MOST OF ITS ADJUSTMENTS TO HIGHER OIL IMPORT EXPENDITURES
AND THAT SOME OF THE MOST ONEROUS RESTRICTIONS CAN BE LIFTED.
THE PERIOD DEPOSIT MEASURE FOR TRAVEL ABROAD IS VERY UNPOPULAR
BY THE NEW BLASSES OF PERSONS WHO HAVE ACQUIRED THE MONEY TO TRAVEL,
ESPECIALLY ON TOURS AND CHARTERS, AND BY THOSE WHO HAVE

PREVIOUSLY TRAVELED BUT ARE INHIBITED NOW BY THE HIGH COST.THE PRIOR

DEPOSIT HAS VIRTURALLY TOTALLY ELIMINATED CHARTER FLIGHTS TO THE UNITED STATES AND TRAVEL NOW-PAY-LATER. THE BULK OF THE NIV CASE LOAD ELIMNATED FALLS INTO THIS CATEGORY. THERE ARE ALSO THIRD COUNTRY NATIONAL PERMANENT RESIDENTS OF BRAZIL WHO ARE COVERED BY THE PRIOR DEPOSIT LAW AND WHO HAVE NOT RAVELEED BECAUSE OF THE ADDITIONAL COST. (WE KNOW IF AMERICAN RESIDENTS WHO HAVE BEEN SIMILARLY CONSTRAINED, ALTHOUGH THIS DOES NOT AFFECT VISA ISSUANCE.) THE BRAZILIAN GNP HAS CONTINUED TO GROW AT RATES IN EXCESS OF 5 PER CENT AND MONEY FOR TRAVEL IS A VIALABLE. A NEW PRESIDENT WITHOUT MUCH POPULAR FOLLOWING AT PRESENT WILL UNCLASSIFIED

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BE INAUGURATED IN BRAZIL IN MID-MARCH 1979. ELIMINATION OF THE PRIOR DEPOSIT REQUIREMENT AFTER THE MAIN TRAVEL SEASON WOULD BE A POPULAR MEASURE AND NOT HAVE MUCH EFFECT ON THE OVERALL BALANCE IN 1979.

WE HAVE ALSO SELECTED AUGUST BECAUSE IT IS THE MOST CONSERVATIVE HYPOTHESIS WE CAN SAFELY MAKE. IT WOULD N HOWEVER, COME IN TIME FOR ADEQUATE ADVANCE PLANNING BY PROSPECTIVE VISITORS, AIRLINES AND TRAVEL AGENTS ALIKE FOR THE NEXT LARGEST BRAZILIAN TRAVEL SEASON TO THE UNITED STATES AND OTHER AREAS OF THE WORLD: DECEMBER/JANUARY. SHOULD REMOVAL OF THE PRIOR DEPOSIT REQUIREMENT COME SUDDENLY WITHOUT ANY WARNING AND IN MAY OF 1979, THIS OFFICE WOULD BE SWAMPED WITH APPLICANTS AND WITHOUT THE AMERICAN OR LOCAL PERSONNEL TO HANDLE THEM. WE WOULD NEED OVERNIGHT AUTHORITY TO HERE A REPLACEMENT TO FILL THE ENCUMBERED LOCAL POSITION DESCRIBED IN ITEM 83 ABOVE, AS WELL AS THE ADDITIONAL LOCAL POSITION REFLECTED AS OF AUGUST 1979 IN ITEM 25 AND ITEM 79. WE WOULD ALSO NEED THE AMERICAN OFFICER OF TEMPORARY DETAIL IMMEDIATELY AS SET FORTH IN ITEM 19 ABOVE. WHENEVER THE PRIOR DEPOSIT REQUIREMENT IS REMOVED, WE WILL NEED TEMPORARY DETAILS OF AMERICAN OFFICER PERSONNEL FOR THE PEAK SEASON, GIVEN THE LENTH OF TIME IT TAKES (OUR EXPERIENCE IS A MINIMUM OF 6 MONTHS) TO GET A PORTUGUESE LANGUAGE QUALIFIED VISA OFFICER TO POST.

WE WILL NEED THE FOURTH AMERICAN OFFICER AT THE END OF FY 79 OR THE BEGINNING OF FY 80 AS INDICATED IN ITEMS 22 AND 84 ABOVE. WE HAVE ACTUALLY SHOWN THE OFFICER BEING RECRUITED AND ARRIVING IN LATE FY 79 (ITEM 84) ASSUMING AN AUGUST 1979 REMOVAL OF THE PRIOR DEPOSIT. THIS IS THE AMERICAN OFFICER POSITION IN THE COUNSELOR SECTION ABOLISHED AS A RESULT OF THE 1977 INSPECORS RECOMMENDATIONS OVER THE STRONG OPPOSITION OF THE COUNSULATE GENERAL AND THE EMBASSY. THE INSPECTORS RECOGNIZED THE VALIDITY OF THE REQUIREMENT FOR A FOURTH OFFICER ONCE THE PRIOR DEPOSIT UNCLASSIFIED

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REQUIREMENT WAS REMOVED BUT CONSIDERED THIS EVENT TO REMOTE IN TIME TO CONTINUE THE POSITION AT THIS TIME. WE WILL ALSO NEED LOCALLY HIRED PIT AMERICANS. BOTH OF THESE REQUIREMENTS HAVE BEEN REFLECTED IN ITEM 19 AND 20, ASSUMING AN AUGUST DEPOSIT TERMINATION DATE. SIMILARLY, WE WILL NEED AT LEAST TWO LOCAL PIT FOR THE PEAK SEASON AS REFLECTED IN ITEM 24, IN ADDITION TO THE LOCAL POSITIONS MENTIONED IN THE PREVIOUS PARAGRAPH. THE FACT OF THE MATTER IS THAT IN JUNE/JULY OF 1975, THE LAST "NORMALZ PEAK SEASON PERIOD, WE HAD 6 REPEAT 6 UNPAID AND UNAUTHORIZED EMPLOYEES WORKING IN THE VISA SECTION ON A VOLUNTARY BASIS TO GET THE WORK OUT. (SEE REMARKS IN FY 78 CONSULAR PACKAGE '76 SAO PAULO 101) THESE RANGED FROM U.S. MARINE SECURITY GUARDS ON THEIR OFF HOURS THEIR TELEPHONE OPERATOR GIRLFRIENDS ON THEIR OWN TIME, A FORMER PORTUGUESE LANGUAGE TEACHER AT THE CONSULATE THEN UNEMPLOYED, AND AN ELDERLY AMERICAN LADY VISITING RELATIVES IN SAO PAULO WHO HAD NOTHING TO DO. WE ARE NOT JOKING OR CRYING WOLF WHEN WE SAY THIS OFFICE WILL BE INUNDATED. WE HAVE PREVIOUS EXPERIENCE TO GO BY AND IN 1976 WE WERE ON OUR WAY TO A 70,000 NIV CASE LOAD YEAR, WHEN THE PRIOR DEPOSIT LAW WAS ISSUED EFFECTIVE JUNE 7, 1976. THE DEPARTMENT IS HEREBY FORMALLY PUT ON NOTICE OF THIS POST'S FUTURE REQUIREMENTS.

C) CITIZENSHIP AND PASSPORTS: THERE HAS BEEN A 37 PERCENT DROP IN PASSPORT ISSUANCE IN FY 77 OVER FY 76 (OR BACK TO THE FY 75 LEVEL) AND A 27 PERCENT DECLINE IN NEW REGISTRATIONS OF AMERICAN CITIZENS. WE BELIEVE THAT THIS IS THE RESULT OF A DECLINE IN AMERICAN CITIZENS LIVING IN OUR CONSULAR DISTRICT AS WELL AS 1976 ISSUANCE OF BI-CENTENNIAL PASSPORTS. IN ORDER TO OBTAIN A BETTER ESTIMATE OF THOSE ACUTALLY RESIDING IN THE DISTRICT, AN AMERICAN OFFICER PAINSTAKINGLY REVIEWED EVERY REGISTRATION CARD IN OUR CURRENT ACTIVE FILES, INSTEAD OF RELYING ON ROUGH ESTIMATES PREVIOUSLY CARRIED OVER FROM YEAR TO YEAR. THE RESULTING FIGURE IN ITEM 73 (16,886) IS ALMOST 90 PERCENT ABOVE THE FIGURE CARRIED

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R 172025Z FEB 78
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC 6115
INFO AMCONSUL SAO PAULO

UNCLAS SECTION 6 OF 6 BRASILIA 1230

IN LAST YEAR'S CONSULAR PACKAGE. THE RATIO OF AMERICANS INCLUDED ON OUR CURRENTLY ACTIVE REGISTRATION CARDS TO THE NUMBER OF SERVICES PERFORMED DURING THE PAST YEAR IS ENORMOUSLY HIGH BY USUAL WORLD STANDARDS, NORMALLY SOME WHAT OVER 5X 1. WE BELIEVE THAT THERE ARE SEVERAL EXPLANATIONS FOR THIS:

- 1). THE DECLINE IN AMERICAN POPULATION HAS BEEN GOING FOR SOME TIME PREVIOUSLY AS MAJOR AMERICAN INVESTMENTS HAVE BEEN COMPLETED FEW NEW, LARGE ONES STARTED; AS AMERICAN COMPANIES SWITCH FROM AMERICAN PERSONNEL TO BRAZILIAN AND THIRD COUNTRY NATIONALS; AND AS THE COST OF MAINTAINING MISSIONARIES INCREASES IN AN INFLATIONARY ECONOMY; 2) THERE IS A LAG EFFECT AS REGISTRATIONS ARE KEPT CURRENT FOR FIVE YEARS; 3) THERE IS A HIGH TURNOVER OF AMERICAN PERSONNEL IN CORPORATIONS, EVEN WHERE THE ORIGINAL AMERICAN IS REPLACED AND THIS OCCURS WITH IN THE FIVE YEAR PERIOD OF THE ORIGINAL REGISTRATION (THE LARGE NUMBER OF NEW REGISTRATIONS IS FURTHER SUPPORTING EVIDENCE OF THIS); 4) THERE IS AN INCENTIVE TO REGISTER WITH THE CONSULATE GENERAL (MOST AMERICANS REQUIRE LETTERS FROM US IN CONNECTION WITH THEIR PERMANENT RESIDENCE IN BRAZIL) AND THERE ARE ADVANTAGES IN CASE OF DEATH OR ACCIDENT; 5) ALMOST WITH OUT EXCEPTION AMERICANS DO NOT NOTIFY US ON THEIR DEPARTURE FROM BRAZIL AND THESE DEPARTURES ARE OFTEN MADE SUDDENLY ON COMPANY ORDERS (THE BRAZILIAN BUREAUCRATIC PAPERWORK IN OBTAINING FORMAL APPROVAL FOR PERMANENT DEPARTURE IS SO CUMBERSOME

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THAT MOST COMPANIES PREFER TO TRANSFER THEIR PERSONNEL AS IF THEY WERE GOING ON HOME LEAVE, PAYING THE PERIOD DEPOSIT OF OVER \$1,200 PER PERSON, RATHER THAN TO FACE THE DELAYS AND EXPENSES INVOLVED IN OFFICIAL PERMANENT DEPARTURE; 6) ALSO MANY AMERICANS OBTAIN NEW PASSPORTS WHILE ON HOME LEAVE. ?-),8,& 5#3 ;-4897 *-:594 -?9;3, THE CONSUL GENERAL CONCLUDES THAT THE PRESENT AMERICAN POPULATION IN THE DISTRICTS IS APPROXIMATELY 11,000. THIS IS ON THE BASIS OF HIS SIX YEARS EXPERIENCE HERE AND SUCH FRAGMENTARY INFORMATION AS THE LEVEL OF AMERICAN INVESTMENT, THE COMPLETION OF PROJECTS, THE LEVEL OF REGISTRATIONS AT THE AMERICAN SCHOOLS IN SAO PAULO STATE, ----- AND DATA FROM THE MORMON CHURCH AND THE MISSIONARY INFORMATION BUREAU IN SAO PAULO. IT IS ESTIMATED THAT APPROXIMATELY THE SAME NUMBER OF PERSONS SEAVE WITHOUT REPORTING TO THE CONSULATE GENERAL AS REGISTER EACH YEAR, BUT THAT DURING EACH OF FY 73

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ANDFY 74 500 MORE AMERICAN REGISTERED THAN DEPARTED. WE BELIEVE 200 MORE STAYED THAN DEPARTED IN FY 75, BUT THAT IN FY 76 THE SITUATION ALTERED AND 200 .943 MORE LEFT THAN REGISTERED AND THAT THIS MARGIN ROSE TO 500 IN FY 77. SUBTRACTING THE 6,477 AMERICANS THUS ESTIMATED TO HAVE LEFT DURING THE PAST 5 YEARS, BUT WHOSE NAMES ARE STILL INCLUDED IN OUR FILES OF ACTIVE REGISTRATIONS, AND ALLOWING FOR 600 AMERICAN CITIZENS IN OUR DISTRICT WHO ARE NOT REGISTERED (AMERICAN SPOUSES OF BRAZILIANS, AMERICAN CITIZEN CHILDREN OF BRAZILIAN COUPLES OR BRAZILIAN FATHERS, AND PERSONS WHO HAVE NOT YET GOT AROUND TO REGISTERING WITH US), WE COME TO FIGURE OF 11,000 ACTUALLY RESIDENT, WHICH IS MORE NEARLY IN LINE WITH THE NUMBER OF SERVICES WE PERFORM AND ROUGHLY ACCORDS WITH PREVIOUS ESTIMATES OVER THE YEARS OF AMERICANS ACTUALLY RESIDENT.

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D) SPACE: THIS POST HAS REPEATEDLY TOLD FOREIGN SERVICE INSPECTION TEAMS IN 1973, 1975 AND 1977 THAT THE CONSULAR SPACE IN INADEQUATE FOR THE ISSUANCE OF 70,000 NIV'S A YEAR. WE HAVE BEEN FORTUNATE IN BUYING TIME AS A RESULT OF THE BRAZILIAN PRIOR DEPOSIT LAW. WE ANTICIPATE IN FY 80 THAT WE WILL BE OVER THIS FIGURE (SEE ITEM 1T ABOVE). WE HAVE OVER THE YEARS GRADUALLY EXPANDED THE CONSULAR SECTION SPACE SINCE 1972, PUSHING USIS BACK INTO SMALLER SPACE. GIVE THE PHYSICAL ARRANGEMENT OF SPACE ON THE FIRST FLOOR OF THE CONSULATE GENERAL, THERE IS NO FURTHER SPACE WHICH CAN BE ALLOCATED TO THE CONSULAR SECTION. IMPROVEMENTS IN WORK PROCEDURES AND FLOW HAVE BEEN INTRODUCED PROGRESSIVELY AND THE CONSULAR INSPECTOR FOUND NO IMPROVEMENTS TO MAKE IN THE HANDLING OF NIV'S. AS A STOP GAP MEASURE, AMERICAN CITIZEN SERVICES MIGHT TEMPORARILY BE MOVED TO THE SECOND FLOOR, BUT THIS WOULD REQUIRE EXTENSIVE AND COSTLY REMODELING AND WOULD GREATLY REDUCE FLEXIBILITY IN MOVING AMERICAN OFFICER AND LOCAL EMPLOYEE PERSONNEL FROM ONE TYPE OF WORK TO ANOTHER. THIS WOULD BE MOST UNDESIRABLE AND INEFFICIENT AT A TIME A PROJECTED DECLINING AMERICAN CITIZEN SERVICES AND RAPIDLY INCREASING NIV ISSUANCE. THERE WOULD BE VIRTUALLY NO INTERCHANGE ABILITY TO PERSONNEL ON THE SECOND FLOOR WITH THOSE ON THE FIRST DURING A GIVEN WORKING DAY. NEEDLESS TO SAY SUPERVISION AND CASHIER OPERATIONS (TODAY THERE IS A SINGLE CASHIER) WOULD BE GREATLY HAMPERED. EMBASSY BRASILIA IS AWARE OF THE SPACE SITUATION IN THE CONSULAR SECTION, AND THERE HAVE BEEN NOISES SINCE 1972 ABOUT THE CONSULATE GENERAL MOVING INTO NEW PREMISES BUT THERE IS NOTHING CONCRETE AND IT WILL TAKE AT LEAST TWO YEARS FROM TODAY TO PURCHASE LAND AND BUILD A BUILDING. THE SITUATION WILL BE CRITICAL, IF NOT DESPERATE, WHEN THE PRIOR DEPOSIT REQUIREMENT IS REMOVED. AUGUST 1979 IS JUST 18 MONTHS AWAY.

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